Lee Valley Regional Park Authority

# Lee Valley Regional Park Authority

Myddelton House, Bulls Cross. Enfield, Middlesex EN2 9HG

Admin issues: committee@leevallevpark.org.uk

Tele: 01992 709806 / 7

Website: www.leevalleypark.org.uk

To: Paul Osborn (Chairman)

Derrick Ashley (Vice Chairman)

David Andrews Ken Ayling

John Bevan Josh Blacker

Frances Button Osman Dervish

Paul Douglas Mike Garnett

Christine Hamilton Ross Houston

Heather Johnson Denise Jones

Christopher Kennedy Maggie McEwen

Valerie Metcalfe Gordon Nicholson

Nigel Quinton Mary Sartin

Syd Stavrou

Rachel Tripp Simon Walsh

Keith Warnell Claudia Webbe Jill Whitehead

John Wyllie Vacancy

Debbie Jones (EA) Tav Kazmi (C&RT)

A meeting of the AUTHORITY (Quorum - 7) will be held in the BOARDROOM at **MYDDELTON HOUSE** on:

# **THURSDAY 17 JANUARY 2019 AT 14:00**

at which the following business will be transacted:

# AGENDA

#### Part I

1 To receive apologies for absence.

#### 2 **DECLARATION OF INTERESTS**

Members are asked to consider whether or not they have disclosable pecuniary, other pecuniary or non-pecuniary interests in any item on this Agenda. Other pecuniary and non-pecuniary interests are a matter of judgement for each Member. (Declarations may also be made during the meeting if necessary.)

#### 3 MINUTES OF LAST MEETING

To approve the Minutes of the meeting held on 18 October 2018 (copy herewith).

# PUBLIC SPEAKING

To receive any representations from members of the public or representative of an organisation which concerns any area of the Authority's business. Subject to the Chairman's discretion a total of 20 minutes will be allowed for public speaking and the presentation of petitions at each meeting.

5 2019/20 REVENUE BUDGET AND LEVY

Paper A/4264/19

Presented by Simon Sheldon, Director of Finance & Resources

6 ADOPTION OF THE LEE VALLEY REGIONAL PARK BIODIVERSITY ACTION PLAN

Paper A/4263/19

Presented by Jon Carney, Head of Parklands

7 HR POLICY UPDATE - EQUAL OPPORTUNITIES POLICY

Paper A/4265/19

Presented by Simon Sheldon, Director of Finance & Resources

8 DATE OF NEXT MEETING OF THE AUTHORITY

To note that the next meeting of the Authority will be held on Thursday, 25 April 2019 at 2.00pm at Myddelton House.

- 9 Such other business as in the opinion of the Chairman of the meeting is of sufficient urgency by reason of special circumstances to warrant consideration.
- 10 Consider passing a resolution based on the principles of Section 100A(4) of the Local Government Act 1972, excluding the public and press from the meeting for the items of business listed on Part II of the Agenda, on the grounds that they involve the likely disclosure of exempt information as defined in those sections of Part 1 of Schedule 12A of the Act as are listed on the Agenda. (There are no items currently listed for consideration in Part II.)

9 January 2019

Shaun Dawson Chief Executive

# LEE VALLEY REGIONAL PARK AUTHORITY

# AUTHORITY MEETING 18 OCTOBER 2018

Members Present:

Derrick Ashley (Chairman)

**Christopher Kennedy** 

**David Andrews** 

Valerie Metcalfe

Ken Ayling

Gagan Mohindra (Deputy for Maggie McEwen)

John Bevan

Gordon Nicholson

Frances Button Mike Garnett Christine Hamilton Mary Sartin Syd Stavrou Simon Walsh

Ross Houston Heather Johnson Keith Warnell John Wyllie

Apologies Received From:

Paul Osborn, Paul Douglas, Denise Jones, Maggie McEwen,

David Lindsay, Rachel Tripp, Nigel Quinton, Claudia Webbe.

Jill Whitehead

Officers Present:

Shaun Dawson

- Chief Executive

Beryl Foster Simon Sheldon Director of Corporate ServicesDirector of Finance & Resources

Jon Carney

- Head of Parklands

Stephen Bromberg

Head of CommunicationsHead of Sport & Leisure

Dan Buck Lindsey Johnson

- Committee Services Officer

Part I

# 11 DECLARATIONS OF INTEREST

There were no declarations of interest.

# 12 MINUTES OF LAST MEETING

THAT the minutes of the meeting held on 5 July 2018 be approved and signed.

# 13 PUBLIC SPEAKING

No requests from the public to speak or present petitions had been received for this meeting.

# 14 2018/19 WORK PROGRAMME UPDATE

The Chief Executive gave a presentation on the 2018/19 Work Programme, key points included:

- Major Events have included World Cup Hockey, Countryside Live, Holi Festival, Music Festivals and Cancer Race for Life half marathon.
- Community Access Fund there is a range of activities for hard to reach groups; our outdoor learning programme has seen schools from 11 boroughs; in the last 2 ½ years 12,600 people from 262 community groups have been involved; impact studies are being carried out; and a film highlighting our achievements is being made.

# AUTHORITY MEETING MINUTES 18 OCTOBER 2018

- Volunteering 9000 hours have been worked in the last 6 months; new volunteering opportunities have been created; we are working in partnership with lots of other companies; we've had lots of corporate days; and our annual Volunteers Award Evening was held on 15 October.
- Almost Wild Camping we are now open from March to September; this year 1226
  people camped on the site; and we also had a wedding take place at the site.
- Ice Centre we are looking at feasible options to replace the Ice Centre and a decision for a way forward should be reached by the end of next year.
- Picketts Lock We are looking at redeveloping the Golf Centre and Camping site. We are currently agreeing Heads of Terms with a prospective developer and plan to create an iconic, regional facility which is in keeping with the rest of the Regional Park.
- Odeon Cinema at Picketts Lock the cinema has received £5million refurbishment by Odeon and London Metric.
- Eton Manor Hockey & Tennis Centre is under-used, hoping to activate the site and add value to the Olympic Park, such as adding visitor accommodation. We are currently starting a soft marketing campaign to see what market interest there is.
- Leisure Services Contract Procurement We will be looking to secure a 10 year contract from April 2020 with the option to increase it by a further 5 years. We will be focusing on quality not just price and will be looking to protect our reputation and major assets. We have already had early market interest. We will be having competitive procurement by negotiation. In November we will start the OJEU process and the ITT will start in March, with a decision made by October 2019.
- Service Reviews We have reviewed Park Management and made savings. We have also reviewed Myddelton House Visitor Centre and decided to allow the Trust to manage it.
- There will be a new 10 year Biodiversity Action Plan, with investment for the Bittern Information Point already approved by Members.
- Stakeholder Engagement We have many major events coming up where we will work to engage with stakeholders.
- Six Month Budget Performance the end of year estimate is currently £250k over budget due to the Ice Centre closure in 2017/18 and the car parking income shortfall.
   We may be able to rectify this with a possible VAT windfall, a ratings appeal for VeloPark and Hockey & Tennis Centre and the 2019/20 budget and medium term plan.

A Member asked how officers were looking to minimise the shortfall. The Chief Executive said that they were looking for savings and taking advice of the Director of Finance & Resources.

A Member asked how Countryside Live worked this year during the week rather than the weekend and a closed event only for schools rather than the general public. The Head of Sport & Leisure replied that it had been a success and we had more children from the region rather than locals.

Members were keen to help with stakeholder events. It was agreed that Members should keep themselves up to date on what is happening around the Park so that they are well informed when they do meet stakeholders.

The Chairman informed Members that the Head of Planning & Strategic Partnerships was looking at getting a range of potential projects that we would like to see happen in the Park,

# AUTHORITY MEETING MINUTES 18 OCTOBER 2018

so that when S106 opportunities arose we would already have an idea of how we would like the money spent.

Simon Sheldon left the meeting.

# 15 VOLUNTEERS STRATEGY AND VOLUNTEERS POLICY

Paper A/4262/18

The Head of Parklands introduced the report and explained to Members that we now have more volunteers who are working more hours.

A Member queried how we monitor what hours volunteers are working. The Head of Parklands responded stating that we have an electronic management system on which volunteers log their own hours, and at events or in the countryside then the officer will monitor hours.

A Member pointed out that there were a few instances of the word 'serve' and suggested that the word 'assist' would sound better.

A Member suggested that it might be useful to a wellbeing survey, as volunteering has many benefits for those involved and those benefits may help to promote more volunteers becoming involved.

Members discussed the reasons for why we don't have more volunteers from ethnic minorities and a Member suggested that we might be able to reach them via Members own councils.

A Member suggested that on page 13 of the policy under 'Policy Objectives', the grammar should be changed and 'ing' should be added to many of the words.

It was agreed that the Head of Parklands and the Chairman of the Authority be delegated to make any minor textual amendments discussed today.

- (1) adoption of the draft Volunteers Policy as set out at Appendix A to Paper E/578/18; and
- (2) adoption of the draft Volunteers Strategy as set out at Appendix B to Paper E/578/18 was approved.

# 16 NEXT MEETING OF THE AUTHORITY

It was noted that the next meeting of the Authority will be held on Thursday, 17 January 2019 at 2.00pm at Myddelton House, Bulls Cross, Enfield, Middlesex, EN2 9HG.

Chairman	
Date	

The meeting started at 2pm and ended at 2.45pm.

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Lee Valley Regional Park Authority

LEE VALLEY REGIONAL PARK AUTHORITY

**AUTHORITY MEETING** 

17 JANUARY 2019 AT 14:00

Agenda Item No:

5 Report No:

A/4264/19

# 2019/20 REVENUE BUDGET AND LEVY

Presented by the Director of Finance & Resources

# **SUMMARY**

The Executive Committee considered the attached paper (Annex A, Paper E/604/19) at their meeting this morning (17 January 2019) which sets out budget proposals to support the delivery of the Authority's ambitions and objectives over the coming years (as set out in its business plan to 2020).

A verbal update will be provided to Members at the Authority meeting regarding the recommendations/proposals put forward by the Executive Committee at their meeting.

# RECOMMENDATIONS

Members Approve:

- (1) a 0% increase in the levy for 2019/20:
- (2) additional expenditure, income and efficiencies as set out in Appendix B to paper E/604/19;
- (3) financing for the capital programme and revenue contribution to capital of £1.2m as set out in paragraph 21 of paper E/604/19:
- (4) a net revenue budget of £9.55m as set out in paragraph 31 of paper E/604/19; and
- (5) a minimum level of reserves of £4m be maintained as set out in paragraph 30 of paper E/604/19.

# **BACKGROUND**

- A Budget Workshop was held on 13 December 2018 to consider proposals for the 2019/20 budget and levy. The views of the Workshop were considered as part of the paper presented to Executive Committee this morning as set out in Annex A to this report (Paper E/604/19).
- 2 The views of the Workshop and recommendations from Executive Committee need to be considered and approved by the full Authority.

The Authority is required to set a budget and levy annually by 24 January and notify contributing authorities by no later than 15 February in the year preceding that levy.

# **ENVIRONMENTAL IMPLICATIONS**

4 There are no environmental implications arising directly from the recommendations in this report.

# **EQUALITY IMPLICATIONS**

There are no equality implications arising directly from the recommendations in this report.

# FINANCIAL IMPLICATIONS

These are dealt with in the body of the report attached as Annex A to this report (Paper E/604/19).

# **HUMAN RESOURCE IMPLICATIONS**

7 There are no human resource implications arising directly from the recommendations in this report.

# **LEGAL IMPLICATIONS**

The Authority is required to set a budget and levy annually by 24 January and notify contributing authorities by no later than 15 February in the year preceding that levy.

# **RISK MANAGEMENT IMPLICATIONS**

9 These are dealt with in the body of the report attached as Annex A to this report (Paper E/604/19).

Author: Simon Sheldon, 01992 709 859, ssheldon@leevalleypark.org.uk

# PREVIOUS COMMITTEE REPORTS

Executive Executive	E/604/19 E/600/18	2019/20 Revenue Budget and Levy Proposed Capital Programme	17 January 2019 13 December 2018
		2018/19 Revised to 2022/23	
Executive	E/596/18	Authority Fees & Charges Review	22 November 2018
		2019/20	
Executive	E/589/18	2019/209 Budget Methodology,	18 October 2018
		Assumptions, and Timetable	
Authority	A/4252/18	Proposed Budget & Levy 2018/19	18 January 2018
			•

# **ANNEX ATTACHED**

Annex A Paper E/604/19

Lee Valley Regional Park Authority Agenda Item No:

LEE VALLEY REGIONAL PARK AUTHORITY

Report No:

**EXECUTIVE COMMITTEE** 

E/604/19

17 JANUARY 2019 AT 11:00

# 2019/20 REVENUE BUDGET AND LEVY

Presented by the Director of Finance & Resources

# **EXECUTIVE SUMMARY**

The Authority, like most public sector organisations, is facing a very challenging time with enormous pressures on public funding and the levy. The Authority is striving to be a community focused world class leisure destination, which is supported by a strong commercial base. It continues to seek an increase value to the regional constituency, whilst reducing the cost of Lee Valley Regional Park to the taxpayer.

The Authority has come through an exceptional period with the establishing of three Olympic legacy venues; the ongoing delivery of a range of business development/investment projects; transferring the operation and management of venues and services to Lee Valley Leisure Trust Ltd and reducing the significant business rates liability it faced as a result of inheriting the legacy venues on its land.

The current levy was reduced by 6% for 2018/19 and this was the eighth consecutive year of reduction. The levy for 2019/20 onwards is yet to be determined, but will be subject to the significant challenges facing the Authority over the coming period.

The actual levy for 2018/19 is £9.576m (which is 38.8% of the maximum chargeable). This equated to £0.81p per person in Herts, Essex and London. The budget included a net management fee of £2.3m to Lee Valley Leisure Trust Ltd to fund the net cost of venues and support service costs.

The Authority is required to set a budget and levy for 2019/20 by 24 January 2019 and notify contributing authorities by 15 February 2019.

This paper sets out budget proposals to support the delivery of the Authority's ambitions and objectives over the coming years (as set out in its Business Strategy for 2010-2020 and the revised Business Plan 2016-2019).

The Budget Methodology & Assumptions report (Paper E/589/18) set out the assumptions for preparing the budget and the Levy Strategy Working Group's recommendation to significantly decrease the levy and maintain its downward trajectory.

# **RECOMMENDATIONS**

# Members Recommend to Authority

- (1) a proposed 0% increase in the levy for 2019/20;
- (2) additional expenditure, income and efficiencies as set out in Appendix B to this report;
- (3) financing for the capital programme and revenue contribution of £1.2m as set out in paragraph 21 of this report;
- (4) a net revenue budget of £9.55m as set out in paragraph 31 of this report; and
- (5) a minimum level of reserves of £4m be maintained as set out in paragraph 30 of this report.

#### BACKGROUND

#### 1 Remit

The Authority and its Members have a statutory duty to develop the 10,000 acre Park as a regional destination, but it is not required to deliver developments or activities directly itself. The Authority's vision for 2020 is that the Lee Valley Regional Park should be "A World Class Leisure Destination". A new vision and business strategy (2020-2030) is now being developed by officers for Member approval in 2019/20 and this will drive a new business plan from 2020 onwards.

# 2 Business Strategy

The Authority is continuing to be "community focused and commercially driven" as it works to deliver this vision. It continues to increase value and to enhance the visitor offer for constituent boroughs, whilst reducing the cost of Lee Valley Regional Park to the taxpayer. Following the 6% decrease in 2018/19 the levy is 38.8% of the maximum chargeable. The cost per head of population from London, Essex and Herts reduced to £0.81p in 2018/19 (see Appendix E to this report). The future levy direction is considered as part of the Levy Strategy Working Group and the revised Business Plan 2016-2019.

- 3 As set out in the Authority's current Business Plan the aspiration is:
  - to become a world class leisure destination:
  - to establish a strong commercial base;
  - to increase regional relevance and value; and
  - to have an enhanced reputation and stronger political position.

# 4 Levy Strategy

Since 2011/12 Members have approved a continuous reduction in the levy as a conscious strategy to reduce the financial burden on the regional tax payer. As part of the 2016-19 business plan a Member led Levy Strategy Working Group was established to review the levy policy going forward. Its objective was to look at options for a significant reduction of the levy.

Year	Levy Reduction	Levy as a proportion of the Maximum Chargeable
2011/12	2%	59.3%
2012/13	2%	55.1%
2013/14	2%	52.6%
2014/15	2%	49.9%
2015/16	2%	47.9%
2016/17	2%	46.6%
2017/18	6%	42.9%
2018/19	6%	38.8%
Total	24%	

# 5 Funding Strategy

The Authority recognises the importance of developing new income streams, making efficiency savings and maximising the return from its assets to enable it to reduce its reliance on the levy and at the same time enhance the Park through further investment. Over the past eight years the Authority has successfully applied a measured approach to reducing the levy by 2% per annum since 2011/12 and 6% in both 2017/18 and 2018/19, managed by realistic increases in income, some stretch targets and expenditure efficiencies, whilst incorporating major parts of the Olympic Legacy into its property portfolio and increasing the quality and value of its services.

- The Authority continues to focus on the following areas to reduce its reliance on the levy:
  - break-even (excluding overheads) business plans for the legacy venues on Queen Elizabeth Olympic Park (Lee Valley VeloPark and Lee Valley Hockey & Tennis Centre) via Lee Valley Leisure Trust Ltd (the Trust);
  - completion of the final phase of the Dobbs Weir site and ongoing development of Lee Valley White Water Centre;
  - income generation schemes at Lee Valley Athletics Centre, working towards a break-even position (excluding overheads);
  - investment in venues e.g. Lee Valley Hockey & Tennis Centre to reduce costs and generate further income; and
  - identifying new business development opportunities, e.g. Ice Centre, Picketts Lock site, Broxbourne Riverside and Eton Manor.
- Work is in progress on all of the above areas and detailed reports (have been) and will continue to be presented to Executive Committee and/or Authority for consideration and approval in the coming months.

# 8 Contributing Authorities – Funding

On the 29 October 2018 the Chancellor delivered the Autumn Statement. The detail of the provisional Local Government Finance Settlement for 2019/20 was published on 13 December 2018. Appendix F to this report sets out the published provisional settlement figures for contributing authorities and the percentage change over this period.

9 Under the provisional financial settlement for 2019/20, authorities who contribute to the levy face a decrease/increase in their funding settlement ranging from -0.3% to +5.4% with the average (mean) being an increase of +2.4%.

Each year the Mayor publishes a Budget Guidance document to aid the GLA and GLA Group in preparing their budgets for the next financial year. The Mayor published his budget guidance for 2019-20 on 29 June 2018. A draft consolidated budget was published on 20 December 2018. The GLA 2018/19 budget proposes a total increase in the band D from £294.23 in 2018/19 to £320.51 in 2019/20 an increase of just less than 9% - the non-police element of the precept increasing by the maximum 2.99%.

# **DEMANDS ON THE AUTHORITY**

- 11 The demands on the organisation over the next few years are significant:
  - successfully re-letting the Leisure Services Contract (LSC) from 2020;
  - successfully ensuring the continued operation of the three Olympic legacy sports venues – Lee Valley VeloPark, Lee Valley Hockey & Tennis Centre and Lee Valley White Water Centre;
  - generating additional income through a range of investment projects across the Venues and the Park's open spaces;
  - enhancing the Regional Park as a visitor destination through a number of developments; and marketing the Park to a regional audience and delivering greater value to the communities of London, Essex and Herts.
- The Authority has had to absorb the operating and maintenance costs of the legacy venues on its land Lee Valley VeloPark, Lee Valley Hockey & Tennis Centre and Lee Valley White Water Centre. No additional external funding was provided to the Authority for running these venues. The transfer of management for these and other venues to the Trust secured savings of £2m including business rate savings of £1.7m from 2015/16. The Trust is currently working to further reduce this cost through a mixture of income generation and cost savings to enable a break-even position (excluding central overheads) to be achieved by 2019/20. A target and principal set out in the LSC.

# **AUTHORITY'S CURRENT FINANCIAL POSITION**

- The Authority has a strong financial base. This has been achieved through prudent and efficient financial management with direct income (i.e., fees and charges/rents) now estimated to achieve over 70% of the Authority's/Trust's gross expenditure compared to 35% in 2010/11.
- The Medium Term Financial Plan (MTFP) has been developed to assist the delivery of the Authority's vision to 2020 and its three year Business Plan. It provides a snapshot in time as it is difficult to predict with any level of certainty beyond a two year period. The figures beyond 2019/20 should only be used as a guide to determine the general direction of travel.
- The MTFP is attached at Appendix A to this report reflecting the direction of travel resulting from the previous work of the Levy Strategy Working Group. The proposal for the 2019/20 budget and levy is set out in Table 1 below. Future years (2019/20 to 2022/23) assume maintaining the downward trend in the levy which is in line with previous assumptions. Members of the Levy Strategy Working Group will continue to develop proposals for future years going forward.

16 Table 1: Summary Medium Term Financial Plan

		2019/20 £'000s
1.	Base budget 2018/19 Authority	7,372
	Trust	2,319
2.	Total Base Budget	9,691
3.	Authority Net In year inflation and base adjustments	606
4.	Authority 2019/20 net	
	income/efficiencies	(2)
	LSC Management Fee Adjustments	(749)
5.	Total Net Adjustments	(145)
6.	Revised Budget Requirement	9,546
7.	Base Budget 2019/20	
	Authority	7,976
	Trust	1,570
8.	Revised Total Budget	9,546
9.	2018/19 Levy	(9,576)
10	Levy 0%,	0
11	2019/20 Proposed Levy	(9,576)
12	Deficit/(Surplus)	(30)

Proposed expenditure/savings/additional income for 2019/20, which will enable delivery of the corporate priorities, are set out in Appendix B to this report. A balanced budget will be delivered by achieving on-going net savings/income of £303,000 in the 2019/20 proposed budget. A summary of the proposal is set out below:

# Main Proposal

- 0% Reduction in the levy in 2019/20
- Future year levy reduction of 6% in 2021/22 and 7% in 2022/23
- Community Access Fund maintained at £80,000 in 2019/20
- Cumulative levy decrease within 5 years up to 25% by 2022/23
- Future year surpluses to be invested in the Park
- Proposed Budget in 2019/20 £9.546m
- Proposed Levy in 2019/20 at £9.576m
- Potential one-off clause 14 adjustments (where approved by Members) are proposed to be funded from reserves – currently projected at £237K
- 18 The **key risk areas** in relation to the current MTFP are set out below:
  - Inflation the re-costed base budget assumes pay increases at 2% for 2019/20 in line with the public sector pay award. It covers a 4.0% increase assumed for insurances; an 8% increase for electricity, 10% increase for gas and 3.5% increase for water; 0.75% for investment income; and 0% for contractual arrangements/supplies and services except grounds maintenance which has a contractual uplift built-in linked to CPI at 2.4%. However, the economic climate is uncertain at present and inflation has previously peaked at 5.6% (September 2011). A 1% variance in inflation could impact on the base budget by up to an additional £100k. The latest Consumer Price Index (CPI) is currently running at around 2.4% and 3.3% for RPI (October 2018). These figures will be monitored on a regular basis

and any variation reported to Members through the quarterly revenue monitoring reports.

- Contaminated Land the Regional Park contains a legacy created by a variety of uses, some of which have resulted in land contamination. The Authority (led by a Member task and finish group reporting to the Executive Committee) has developed and approved a Contaminated Land Strategy and a Contaminated Land Policy Statement. Work on site investigations have been completed with no material financial impact identified in the short-term. The Authority will need to consider land contamination where change of use is granted or new development proposals come forward. There is currently limited budget available for dealing with any land contamination issues that may arise.
- Major International Events for the Legacy Venues major international events have been an important feature of the three Lee Valley legacy venues. Before the 2012 Games there was a drive from the national governing bodies, UK Sport, regional bodies, the Boroughs and the Authority, to secure major events post 2012 Games across all the legacy venues. Bids were submitted for a host of events including three at the Authority venues 2016 Track Cycling World Championships, 2015 Canoe Slalom World Championships and 2015 European Hockey Championships. All three bids were successful and the Authority along with a range of partner agencies committed funding support for these major international events.

There is significant value to be gained for the Authority in hosting major international events. Extensive press and media coverage (including TV) will promote the venues and Lee Valley Regional Park to a regional, national and international audience. Officers will work to translate this high level of exposure into increased business. Naming rights sponsors and category sponsors are attracted by venues which host major, high profile events, so having major events in the venues programme assist in attracting sponsors. Investment in future major events is subject to meeting specific criteria and subject to a business case with one-off funding met via reserves subject to Executive approval. The 2018/19 budget included funding for two major events in 2018/19 - the Women's Hockey World Cup (£90K approved, paper E/486/17) and the Track Cycling World championships (£85k approved, paper E/533/17). Further events planned include the canoeing World Cup in 2019/20 (£68K) and the canoeing European Championships in 2020/21 (£68K). Following the retender of the LSC it is anticipated that the allocation of allocated days for major events within the contract will remove the direct financial support for such events required from the Authority.

- Budget uncertainties in addition to the above, there are a number of budget uncertainties. These include the level of sponsorship, car parking income, grain and milk prices and income levels generated as a result of the economic climate. Estimates for these areas have been included within the budget proposals based on previous experience/usage. However there may be some variation to these figures, which will be reported to Members through the quarterly revenue monitoring reports.
- Management Fee the management fee for 2018/19 was set at £2.3m.

Paper E/604/19

Ongoing clause 14 claims, returning secondments, decoupling of business support services and budget pressures in the Trust as they prepare for retendering in either a potential win/no win scenario mean the original base fee will be adjusted for those movements. Returning secondees and business support staff will increase the Authority's direct bottom line expenditure but will also result in a decreasing management fee as the Authority meets the costs directly. Currently the base 2019/20 management fee is estimated at £1.6m. This is subject to discussion and agreement with the Trust who have submitted an initial estimate of £1.8m. The simple (main) difference between the two calculations is reflected by the item in the growth and savings schedule (line 12 of Appendix B to this report and relates to lost income re Lee Valley VeloPark sponsorship and rental). Thus it is budgeted for but in accounting/contractual terms rests with the Authority. This is just a presentational issue.

The Trust's proposed management fee was received on 6 December 2018 and requires detailed analysis to ensure it reflects all the adjustments as agreed to date and those incorporated into the Authority's estimate.

Future years beyond 2019/20 will be totally dependent on the LSC retendering exercise and only provisional sums have been included to reflect start-up costs and potential asset maintenance costs. In October 2019 the Authority will have a lot more certainty over the fee for 2020/21 and the years ahead.

- Investment Income low levels of investment income are anticipated as current investments mature in the coming months. Currently these investments are securing on average a 0.75% return. It is possible that similar reinvestments will continue to achieve this level of return. Future year returns will depend on investment periods, demands placed on the capital programme (resulting in outgoing of capital funds) and potential future land sales.
- Income from fees and charges forms a major part (circa 70%) of the Authority/Trust's funding. Changes in demand caused by weather, economic factors, terrorism, bad publicity, etc, could have a material effect in any given year on achieving a balanced budget. Both organisations carry business interruption insurance but this does not insure against risks like bad weather or bad publicity. The Authority mitigates some of this risk by maintaining reasonable levels of reserves; the Trust also needs to build its own level of reserves to mitigate this risk.
- Subject to the underlying assumptions and risks/uncertainties as set out above, a proposed balanced and surplus budget can be achieved. One-off items for expenditure in 2019/20 will be funded by reserves following a report to Executive Committee detailing the proposal and the business case that would support the release of this funding, for example, clause 14 adjustments.

# REVENUE CONTRIBUTION TO CAPITAL

20 The Authority is in a new phase of capital programming. Over the last couple of years there has been a shift from replacement and renewal to maintenance of assets and investment in existing assets/business development projects to increase income. The annual contribution has been reduced over recent years.

In the short–term the Authority is increasing its capital investment in asset management by £2m in the next 18 months to ensure that the venues that fall within the LSC are in a good shape and fit for purpose from 2020. This was identified through the asset condition survey for the contracted-out venues carried out last summer, in preparation for the retendering exercise. This was considered by Members as part of the capital programme presented to Executive Committee (Paper E/600/18). Longer term additional contributions and investment will be needed to ensure the wider estate is maintained to the standard required and this will be identified through further condition surveys.

There are now some key sites where development will be considered, for example, redevelopment/relocation of the Ice Centre, the Picketts Lock site, Broxbourne Riverside and Lea Bridge Road master planning. These developments will continue to place pressure on the Authority's planned capital programme going forward.

- It is proposed to maintain the annual revenue contribution at £1.2m and this will enable delivery of the current capital programme and enable the estate to be maintained. A major part of the programme going forward is reliant upon land sale receipts to support future investment proposals. The Authority can also consider borrowing to fund any potential developments. Given the current favourable borrowing rates, it may be beneficial for the Authority to undertake borrowing at this time if required. Any loan repayments would however need to be funded from the levy/additional income or savings.
- The revised capital programme 2018/19 to 2022/23 was considered by the Executive Committee on 13 December 2018 (Paper E/600/18). Based on the proposed capital programme and financing (assuming land sales are actually achieved), capital reserves are projected to stand at an estimated £12.9m at the end of 2022/23.

# THE LEVY

- 23 The maximum levy is determined by law. The annual increase for the maximum levy is based on the Retail Price Index (RPI) as at September. The RPI for September 2018 was 3.3%. Therefore the maximum levy for 2019/20 is set at £25.5m (2018/19 was £24.7m).
- A 1% movement in the levy equates to approximately £96k per annum for the Authority. Whilst a 1% movement in the levy impacts between £174 and £12,579 for the smallest and largest contributing authorities respectively, with the majority of contributing authorities falling between £1.2k and £3.4k per annum.
- Over the last three, five and ten years, the levy has been significantly below inflation (RPI) with a real term decrease of over 47% over the last 10 years.

	3 Year	5 Year	10 Year
	Change	Change	Change
Levy decrease	-14.0%	-18.0%	-22.5%
RPI increase	6.7%	12.2%	24.6%
	-20.7%	-30.2%	-47.1%

The change in the levy compared to RPI and other indicators such as the

- headline increase in Council Tax and Local Authority funding settlements is shown in the graph at Appendix D to this report.
- Last year's funding settlement for contributing authorities following the spending review in November 2017 (as set out in paragraphs 9 and 10 above) is detailed in Appendix G to this report and for most contributing authorities funding is projected to marginally increase. Appendix C to this report sets out the cash and real term decrease in the levy experienced by contributing authorities since 2010.
- In terms of inflation indices used for the levy calculation and the budget, the Consumer Price Index (CPI) is running at 2.4% and the Retail Price Index (RPI) at 3.3% (September 2018). Other indices for comparison are set out in Appendix D to this report.

# **RESERVES**

- Any decision taken by Members that does not provide for a balanced budget will have a downward impact on reserves. The unallocated General Fund reserve was £4.2m as at 1 April 2018. The projected spend in 2018/19 is likely to reduce this balance to £3.9m by 31 March 2019.
- To use reserves to fund any on-going deficit is not recommended; unless it is only for a temporary period, i.e. one year and that it can be demonstrated there is a clear plan to address the ongoing deficit. The external auditor has previously highlighted the unsustainability of relying on general reserves to fund budget deficits. This proposed budget and Medium Term Financial Plan demonstrate reserves can be maintained broadly within approved policies.
- Members approved the recommendation of the Director of Finance & Resources to set a minimum general reserve of £4m, based on the risk factors set out in the Budget Methodology and Assumptions report (Paper E/589/18) and those restated in this report. It is again recommended that this minimum level of reserves is maintained over the short/medium term, although annual fluctuations may occur above/below this level depending on any "one-off" commitments approved by Members in a given year. Post re-letting the new LSC in 2020 Members may wish to reconsider revising this minimum provision downwards as a large part of the income risk will have been transferred to the contractor.

# **FUNDING OPTIONS AND PROPOSED LEVY**

- 31 Subject to the underlying assumptions and risks/uncertainties as set out, the proposed **budget for 2019/20** is £9.55m (and is in line with the Budget Methodology and Assumptions paper).
- The Authority's aim has been to operate its venues (including legacy venues) at a break-even position (excluding central overheads). The MTFP includes stretch targets which would work towards this objective by 2020/21.
- The new LSC incorporates stretch income targets to enable legacy venues to deliver a break-even position from 2020/21.
- 34 Appendix G to this report sets out the indicative impact of a 0% to 6% variation in the levy for contributing authorities based upon the 2018/19 Council Tax

Band D calculations submitted. These calculations usually change between years and therefore will affect the actual sum charged in 2019/20.

# CONCLUSIONS

The Authority has significant demands in the next couple of years, including retendering of the new LSC by 2020, the required pre-contract maintenance of the legacy venues on its land; and the implementation of a number of income generation initiatives to reduce its reliance on the levy longer term, as well as delivering key land disposals to support the capital programme.

The proposal to maintain a standstill levy is still a real term reduction but will enable the Authority to meet its corporate objectives, fulfil its statutory duties and ensure that there is greater clarity regarding the current financial uncertainties (especially the LSC management fee) over the coming year.

- The Authority will continue to strive to increase value to the regional constituency, whilst reducing the cost of Lee Valley Regional Park to the taxpayer. It will continue to work with partners, outsource/buy-in services and further investigate shared service provision, to push down on-costs and to improve quality. Furthermore, it will continue to use technology to further improve efficiency, e.g. new Geographical Information System (GIS).
- In the 2014/15 budget paper (A/4161/14) Members were advised that to deliver the current plan the Authority must ensure it resolved the long term deficit. Members will be aware that they took major decisions in establishing the Trust to help bridge a large part of the funding gap. These decisions started to have an impact from April 2015 with annual savings of circa £2m resolving the previously identified deficit.
- Increases to the levy above its current level (£9.576m) will have a negative impact on the contributing authorities who themselves are already under significant financial pressure to make reductions and savings. This view needs to be balanced against the Authority's (and Members) own statutory remit as set out in the Lee Valley Regional Park Act 1966. The longer term levy direction has provided contributors reassurance in this area and is the subject of on-going review by the Levy Strategy Working Group.

# **NEXT STEPS**

- The Executive Committee is required to make a recommendation to the full Authority on 17 January 2019.
- 40 The Authority will then approve a budget and levy for 2019/20.

# **ENVIRONMENTAL IMPLICATIONS**

41 There are no environmental implications arising directly from the recommendations in this report.

# **FINANCIAL IMPLICATIONS**

42 The financial implications are fully considered within the body of the report.

# **HUMAN RESOURCE IMPLICATIONS**

43 There are no human resource implications arising directly from the recommendations in this report.

# **LEGAL IMPLICATIONS**

The Authority is required to set a budget and levy annually by 24 January and notify contributing authorities by no later than 15 February in the year preceding the levy.

# **RISK MANAGEMENT IMPLICATIONS**

Paragraph 19 sets out the main risks and uncertainties the Authority faces in achieving the budget during 2019/20. Most significantly the economic climate remains extremely uncertain particularly against the back-drop of Brexit and could impact significantly on any of the assumptions made.

# **EQUALITY IMPLICATIONS**

There are no equality implications arising directly from the recommendations in this report.

Author: Simon Sheldon 01992 709 859 ssheldon@leevalleypark.org.uk

# **PREVIOUS COMMITTEE REPORTS**

Executive	E/600/18	Proposed Capital Programme 2018/19 Revised to 2022/23	13 December 2018
Executive	E/596/18	Authority Fees & Charges Review 2019/20	22 November 2018
Executive	E/589/18	2019/20 Budget Methodology, Assumptions, and Timetable	18 October 2018
Authority	A/4252/18	Proposed Budget & Levy 2018/19	18 January 2018

# **APPENDICES ATTACHED**

Appendix A	Medium Term Financial Plan
Appendix B	Proposed Increased Expenditure, Income & Efficiencies 2019/20
Appendix C	Cash & Real Term Savings - Contributing Authorities since 2010
Appendix D	Levy Trend and comparator indices
Appendix E	Levy Per Head of Population for Herts, Essex & London
Appendix F	Funding settlement for contributing Authorities
Appendix G	0% to 6% change in levy for contributing authorities

# LIST OF ABBREVIATIONS

MTFP	Medium Term Financial Plan
RPI	Retail Price Index
CPI	Consumer Price Index

# Annex A to Paper A/4264/19

Paper E/604/19

GLA Greater London Authority
LSC Leisure Services Contract

the Trust Lee Valley Leisure Trust Ltd (trading as Vibrant Partnerships)

# AUTHORITY SUMMARY MTFP DECEMBER 2018 UPDATED

	Notes	2018/19	2019/20	2020/21	2021/22	2022/23
		000.3	00013	00010	10000	2022/20
Approved Base Budget		2000	2,000	2,000	£.000	£.000
	ಹ	7,372	7,213	7,173	7,105	7,105
Impact of ray Award and increments @ 2% per year	Φ	0	120	240	342	426
Impact of insurance Premiums	ပ	0	0	-	22	000
Non Salary Inflation (Net)	70	C	. <del>C</del>	· U	77	o i
Income inflation	3	<b>O</b>	0	00	4/	74
Italities where Description Description	O	0	(11)	(22)	(34)	(46)
District Did Dubilleou Raiges	<b>-</b>	0	45	55	65	75
Pension Fund Adjustment (Triennial Revaluation)	5)	0	0	100	100	100
Projected Revenue Overspend 2018/19 (2nd Quarter)	ح	-	C	C	2	3
Clause 14 Ice Centre Adjustment		176	0 0	o c		0 0
Increased Investment income/Reduced MRP	-	0	(38)	(30)	000	0 0
Increased Asset Maintenance Contribution	. <u>¥</u>	0		(60)	(39)	(38)
Return of Seconded posts to Authority	-	· c	207		000	nne
Business Support Reduction from the Trust	- 8		167		>	0
Increased Direct Business Support Costs	E	ο (	(237)	(343)	(343)	(343)
	2	0	452	452	452	452
Not be seen buai Ruffling Costs	0	0	120	0	0	0
Ivet in year initiation and base adjustments		187	765	509	1,139	1.183
Total British Bridge Contract Management Fee	۵	2,319	1,570	1,500	1,000	1.000
Description of the second of t		9,878	9,548	9,182	9,244	9,288
Proposed Levy Reduction (%)	Б	-6.00	00.00	00.0	-6.00	-7.00
Pionsed Levy		(9,576)	(9,576)	(9;226)	(9,001)	(8,371)
Contract (Surplus)	_	302	(28)	(394)	243	917
Doviced Budget D		0	(2)	(204)	(364)	(779)
Revised Budget Requirement	The last	9,878	9,546	8,978	8,880	8.509
Sandar (Saubins)/Dencit	S	302	(30)	(598)	(121)	138
General Reserves:		想 我们 一一一		AMERICA SINCE		
Available General Reserves		4000	i			
Budget (Surplus) / +Deficit		(4,199)	(3,897)	(3,927)	(4,525)	(4,646)
Balance Carried Forward:	+	302	(30)	(598)	(121)	138
		(100,0)	(3,921)	(4,52)	(4,646)	(4,509)

# Notes & Assumptions

- Removal and addition of one-off items added to budget in 2018/19 plus additions going forward
- Pay Assumed at 2% 2019/20 and 2% thereafter plus increments. Assumed NJC pay review post 2021/22
  - Insurance premiums subsumed in existing budget provision and estimated at 4% from 2020/21
    - d Non-salary inflation on contracts e.g Grounds Maintenance
      - Income Inflation at average 2%
- Gas, Electricity and Water at 10%, 8% and 3.5% for 2019/20. 5% average onwards plus Business Rates at Myddelton House & Waterworks £35K
  - Potential Estimated adjustments to pension fund following future triennial valuations
    - Estimated revenue overspend 2018/19 reported Quarter 2
- Approved Ice Centre Clause 14 adjustment. 2019/20 adjustments subject to formal request by Trust and analysis up to £237K
  - Improved investment retrurns and reduction in required minimum revenue provision to finance capital
- Increased revenue contribition to Asset Maintenance post contract (initilal investment circa £2m to £3m in 2019/20 and 2020/2021 from capital reserves)
  - Return of seconded posts from Trust to Authority corresponding reduction in mangement fee
- Reduction in Businnes Support costs from Trust to Authority corresponding reduction in management fee
  - 1 Increase in direct provision of Business Support within Authority
- Increase in dual running costs as Autority and Trust decouple
- Assumes static Management Fee in 2019/20 less decoupling costs and transfer of secondments back to Authority
  - Proposed 0% levy 2019/20 and 2020/21 and assumed 6% reduction 2021/22 and 7% 2022/23
    - Budget deficit (surplus) before savings implemented
- Budget deficit (surplus) after savings achieved
- Minimum Reserve level of £4m achieved 2020/21

# General

Plan has been based on Authority's strategic direction to 2020 and Revised Business Plan 2016-2019

Does not include impact of Park Development Framework

Based upon Revised Draft Capital Programme December 2018 approved by Members

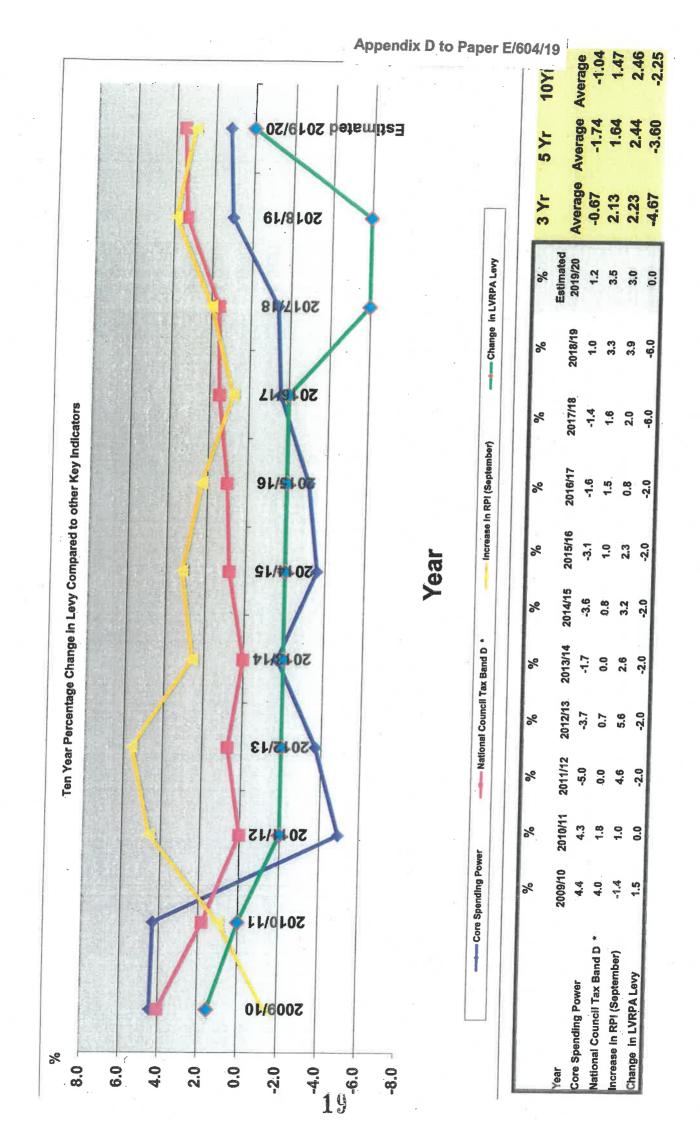
-SC Management Fee set at affordability threshold from 2020/21 subject to tender and variant bids Budget (Surplus) / +Deficit assuming all risk areas and stretch targets achieved

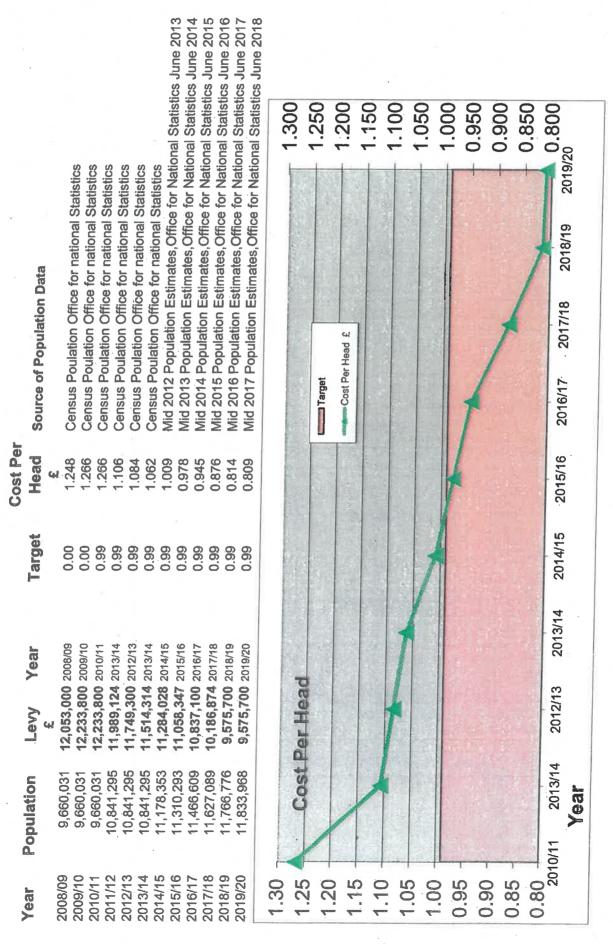
-evy remains static during 2019/20 and possibly 2020/21 until uncertainty re LSC retender complete

# Growth & Savings Schedule

	(36,000) To be identified through review of lease (deferred from 2017/18) (147,000) To be identified from e.g. Property service and Active Communities review (70,000) To be identified from corporate structure following service reviews	(30,000) Final Year of increasing stretch target (previous years £90K achieved) by £30K to complete target. (250,000) Pending decisions to be made re borrowing etc (325,000) Py income (full Year £325K) - Phased pending decisions to be made (excludes profit share) (6,000) Cease Annual contribution - 2018/19 final year (25,000) See item 12. below (180,000) 2019/20 part year. See Item 12. below subject to new tenant plus capital investment £300K		100,000 Saving to be achievied through new Leisure Services Contract  O Approval to support Site Surveys up to £104K (Paper E/587/18) £57,500 paid in 2018/19  190,000 (Paper E/573/18) see 8 & 9 above. This income reduction to be adjusted through the mangement fee  O Backdated charges to 2012 X10 metre calcualtion as fram previously undercharged.			
Comments	To be identifi To be identifi To be identifi	(30,000) Final Year of increases, 250,000) Pending decisions to 225,000) Py income (full Year (6,000) Cease Annual control (25,000) See item 12. below 180,000) 2019/20 part year.		Saving to be a Approval to st (Paper E/573/			
2022/23 £'000	(36,000 (147,000 (70,000	(30,000) (250,000) (325,000) (25,000) (180,000)	(654,000) (1,069,000)	190,000	290,000	(779,000)	(415,000)
2021/22 £'000	(36,000) (147,000) (70,000)	(30,000) 0 (160,000) (6,000) (25,000) (180,000)	(654,000)	100,000 0 190,000	290,000	(364,000)	(160,000)
2020/21 £'000	(36,000) (147,000) (70,000)	(30,000) 0 0 (6,000) (25,000) (180,000)	(494,000)	100,000 0 190,000	290,000	(204,000)	(202,500)
2019/20 £'000	0 (97,000) (40,000)	(30,000) 0 0 (6,000) (25,000)	(303,000)	0 46,500 190,000 65,000	301,500	(1,500)	(1,500)
Item Description Efficiencies/Increased Income	Efficiency Savings 1 Abbey Gardens Savings 2 Service Reviews 3 Shared Services increased Income	4 Increased Event Income 5 Ice Centre 6 Picketts Lock 2 Leisure Attraction 7 London Stantead Cambridge Consortium 8 New Rental at Velopark 9 Potential New rental at Velopark	Total Budget Pressures	### 6M Olympic Park Venues not in LSC Contract ### 5jte Surveys Picketts Lock 12 Reduction in Velopark Sponsorship/Rental 13 Holyfield Hall Farm electricity Costs	Total	Net Savings	Annual Saving

		2010/11		Real Term	Cash/Actual
	2010/11	RPI Inflated	2018/19	Change in	Change in levy
。 上海 · 斯· · · · · · · · · · · · · · · · · ·				Levy	
	£	£	£	£	£
CORPORATION OF LONDON	18,101	22,808	17,437	(£5,371)	(£664)
*					
Inner London Boroughs					
CAMDEN	290,471	365,993	215,211	(£150,782)	(£75,260)
GREENWICH	238,976	301,109	193,885	(£107,224)	(£45,091)
HACKNEY	224,407	282,753	172,036	(£110,717)	(£52,371)
HAMMERSMITH AND FULHAM	241,201	303,913	188,263	(£115,650)	(£52,938)
ISLINGTON	262,883	331,233	189,037	(£142,196)	(£73,846)
KENSINGTON AND CHELSEA	303,768	382,748	232,950	(£149,798)	(£70,818)
LAMBETH	316,383	398,642	260,458	(£138,184)	(£55,925)
LEWISHAM	266,974	336,387	209,061	(£127,326)	(£57,913)
SOUTHWARK	294,190	370,680	243,947	(£126,733)	(£50,243)
TOWER HAMLETS	257,344	324,254	229,949	(£94,305)	(£27,395)
WANDSWORTH	381,264	480,393	316,004	(£164,389)	(£65,260)
WESTMINSTER	395,345	498,135	311,532	(£186,603)	(£83,813)
Outer London Boroughs					
BARKING AND DAGENHAM	157,533	198,492	117,960	(£80,532)	(£39,573)
BARNET	419,370	528,407	343,172	(£185,235)	(£76,198)
BEXLEY	253,997	320,037	196,560	(£123,477)	(£57,437)
BRENT	294,306	370,826	231,356	(£139,470)	(£62,950)
BROMLEY	405,286	510,661	314,362	(£196,299)	(£90,924)
CROYDON	386,067	486,444	301,394	(£185,050)	(£84,673)
EALING	357,095	449,939	273,431	(£176,508)	(£83,664)
ENFIELD	334,569	421,557	232,150	(£189,407)	(£102,419)
HARINGEY	260,130	327,764	186,418	E141,346)	(£73,712)
HARROW	263,505	332,016	204,247	(£127,769)	(£59,258)
HAVERING	272,109	342,857	211,211	(£131,646)	(£60,898)
HILLINGDON	298,868	376,573	239,561	(£137,012)	(£59,307)
HOUNSLOW	263,044	331,435	200,335	(£131,100)	(£62,709)
KINGSTON UPON THAMES	188,889	238,000	150,713	(£87,287)	(£38,176)
MERTON	226,549	285,452	179,239	(£106,213)	(£47,310)
NEWHAM	227,614	286,793	182,537	(£104,256)	(£45,077)
REDBRIDGE	275,740	347,432	211,545	(£135,887)	(£64,195)
RICHMOND UPON THAMES	271,235	341,756	214,655	(£127,101)	(£56,580)
SUTTON	224,871	283,337	175,886	(£107,451)	(£48,985)
WALTHAM FOREST	230,253	290,119	180,913	(£109,206)	(£49,340)
Total London	9,102,338	11,468,946	7,127,415	-4,341,531	-1,974,923
Hertfordshire and Essex Authorities	•				
HERTFORDSHIRE	1,359,909	1,713,485	1,067,579	(£645,906)	(£292,330)
ESSEX	1,614,250	2,033,955	1,257,891	(£776,064)	(£356,359)
THURROCK	157,303	198,202	122,815	(£75,387)	(£34,488)
Total Levy on Local Authorities	12,233,800	15,414,588	9,575,700	-5,838,888	-2,658,100





**Core Spending Power - Local Authority Summary** 

	£ millions	£ millions		£ millions	
	2017-18	%	2018-19	%	2019-20
1 Barking and Dagenham	148.2	2.1	151.3	2.4	155
2 Barnet	258.7	0.5	260.0	2.3	266
3 Bexley	156.9	1.1	158.6	2.6	# 162
4 Brent	252.5	1.4	256.1	3.4	264
5 Bromley	204.0	-0.1	203.7	3.6	211
6 Camden	244.0	0.4	244.9	1.0	247
7 City of London	32.0	-3.2	31.0	-0.3	30
8 Croydon	273.7	2.0	279.1	2.9	287
9 Ealing	243.6	1.6	247.4	2.3	253
10 Enfield	229.6	1.1	232.1	1.8	236
11 Essex	881.9	2.3	901.8	3.1	930
12 Greenwich	226.6	2.2	231.7	1.9	236
13 Hackney	257.6	-1.5	253.7	1.9	258
14 Hammersmith and Fulham	157.2	-0.6	156.2	2.0	159
15 Haringey	222.2	-0.4	221.4	1.3	224
16 Harrow	172.4	0.8	173.9	3.7	180
17 Havering	172.5	-1.0	170.8	2.8	175.
18 Hertfordshire	736.2	2.4	754.2	2.2	770.
19 Hillingdon	185.2	-2.4	180.8	3.0	186.
20 Hounslow	172.6	0.9	174.2	3.2	179.
21 Islington	224.9	-0.6	223.6	1.1	226.
22 Kensington and Chelsea	156.3	1.6	158.8	1.2	160.
23 Kingston upon Thames	123.6	-3.0	119.9	4.6	125.
24 Lambeth	286.8	2.2	293.0	1.1	296.
25 Lewisham	249.4	2.0	254.3	2.7	261.
26 Merton	139.7	-0.1	139.6	2.6	143.
27 Newham	252.0	1.1	254.8	1.7	259.
8 Redbridge	185.3	2.2	189.3	3.0	194.9
9 Richmond upon Thames	152.2	-0.6	151.3	5.4	159.5
0 Southwark	284.9	2.5	292.0	2.4	298.9
1 Sutton	148.4	0.8	149.6	2.2	152.9
2 Thurrock	115.0	1.7	116.9	1.8	119.0
3 Tower Hamlets	279.6	1.0	282.3	2.1	288.1
4 Waltham Forest	204.7	0.8	206.4	2.2	211.0
5 Wandsworth	184.0	1.0	185.8	2.4	190.3
6 Westminster	203.3	0.3	203.9	1.2	206.3
Average (mean)		0.6		2.4	

	0%	1.00%		3.00%		5.00%	
	Current Levy		Decrease	Decrease	Decrease	Decrease	
	2018/19	2018/19	****	2018/19	2018/19	2018/19	2018/19
	£	£	£	£	£	£	£
CORPORATION OF LONDON	17,437	17,263	17,088	16,914	16,740	16,565	16,391
Inner London Boroughs							
CAMDEN	215,211	213,059	210,907	208,755	206,603	204,450	202,298
GREENWICH	193,885	191,946	190,007	188,068	186,130	184,191	182,252
HACKNEY	172,036	170,316	168,595	166,875	165,155	163,434	161,714
HAMMERSMITH AND FULHAM	188,263	186,380	184,498	182,615	180,732	178,850	176,967
ISLINGTON	189,037	187,147	185,256	183,366	181,476	179,585	177,695
KENSINGTON AND CHELSEA	232,950	230,621	228,291	225,962	223,632	221,303	218,973
LAMBETH	260,458	257,853	255,249	252,644	250,040	247,435	244,831
LEWISHAM	209,061	206,970	204,880	202,789	200,699	198,608	196,517
SOUTHWARK	243,947	241,508	239,068	236,629	234,189	231,750	229,310
TOWER HAMLETS	229,949	227,650	225,350	223,051	220,751	218,452	216,152
WANDSWORTH	316,004	312,844	309,684	306,524	303,364	300,204	297,044
WESTMINSTER	311,532	308,417	305,301	302,186	299,071	295,955	292,840
Outer London Revoughe							
Outer London Boroughs BARKING AND DAGENHAM	117.060	146 700	115 601	444 404	442 242	440.000	440,000
	117,960	116,780	115,601	114,421	113,242	112,062	110,882
BARNET	343,172	339,740	336,309	332,877	329,445	326,013	322,582
BEXLEY	196,560	194,594	192,629	190,663	188,698	186,732	184,766
BRENT	231,356	229,042	226,729	224,415	222,102	219,788	217,475
BROMLEY	314,362	311,218	308,075	304,931	301,788	298,644	295,500
CROYDON	301,394	298,380	295,366	292,352	289,338	286,324	283,310
EALING	273,431	270,697	267,962	265,228	262,494	259,759	257,025
ENFIELD	232,150	229,829	227,507	225,186	222,864	220,543	218,221
HARINGEY	186,418	184,554	182,690	180,825	178,961	177,097	175,233
HARROW	204,247	202,205	200,162	198,120	196,077	194,035	191,992
HAVERING	211,211	209,099	206,987	204,875	202,763	200,650	198,538
HILLINGDON	239,561	237,165	234,770	232,374	229,979	227,583	225,187
HOUNSLOW	200,335	198,332	196,328	194,325	192,322	190,318	188,315
KINGSTON UPON THAMES	150,713	149,206	147,699	146,192	144,684	143,177	141,670
MERTON	179,239	177,447	175,654	173,862	172,069	170,277	168,485
NEWHAM	182,537	180,712	178,886	177,061	175,236	173,410	171,585
REDBRIDGE	211,545	209,430	207,314	205,199	203,083	200,968	198,852
RICHMOND UPON THAMES	214,655	212,508	210,362	208,215	206,069	203,922	201,776
SUTTON	175,886	174,127	172,368	170,609	168,851	167,092	165,333
WALTHAM FOREST	180,913	179,104	177,295	175,486	173,676	171,867	170,058
Hertfordshire and Essex Authorities							
HERTFORDSHIRE	1,067,579	1,056,903	1,046,227	1,035,552	1,024,876	1,014,200	1,003,524
ESSEX	1,257,891	1,245,312	1,232,733	1,220,154	1,207,575	1,194,996	1,182,418
THURROCK	122,815	121,587	120,359	119,131	117,902	116,674	115,446
Total Levy on Local Authorities	9,575,700	9,479,943	9,384,186	9,288,429	9,192,672	9,096,915	9,001,158
Decrease (-) increase (+)	0	-95,757	-191,514	-287,271	-383,028	-478,785	-574,542

Lee Valley Regional Park Authority

LEE VALLEY REGIONAL PARK AUTHORITY

**AUTHORITY MEETING** 

17 JANUARY 2019 AT 14:00

Agenda Item No:

6

**Report No:** 

A/4263/19

# ADOPTION OF THE LEE VALLEY REGIONAL PARK BIODIVERSITY ACTION PLAN

Presented by the Head of Parklands

# SUMMARY

The current Lee Valley Biodiversity Action Plan was adopted by the Authority in 2000. This Plan was informed by partners and provides a framework for focused biodiversity enhancements and awareness-raising across the Regional Park.

A review of this document has taken place and an updated Plan produced, taking into account both existing and new priorities and opportunities for the conservation and enhancement of biodiversity in the Regional Park.

Member approval was given on 23 November 2017 (Paper E/529/17) for the commencement of partner consultation. This process is now complete and in December 2018 Executive Committee approved referral of the draft Plan for adoption by the Authority (Paper E/599/18).

A full copy of the draft Plan is included at Appendix A to this report (electronic copy only).

# RECOMMENDATION

Members Approve:

- (1) adoption of the draft Lee Valley Regional Park Biodiversity Action Plan attached as Appendix A to this report; and
- (2) delegation to the Conservation Manager to make amendments to the draft Lee Valley Regional Park Biodiversity Action Plan to take account of comments from Members.

# **BACKGROUND**

Biodiversity Action Plans (BAPs) were launched in the UK in 1994 in response to the 1992 'Earth Summit' in Rio de Janeiro. Extensive consultation led to the production of the first report, entitled 'Meeting the Rio Challenge', establishing the framework and criteria for identifying species and habitat types of conservation concern. BAPs were widely produced by a range of organisations

including private companies, local authorities and charities to provide targeted action for biodiversity. The first Lee Valley Biodiversity Action Plan was adopted in 2000.

- Devolution led the four nations of the UK to develop their own national strategies for biodiversity. The Lawton Review 'Making Space for Nature' in 2010, and the Government White Paper 'The Natural Choice: securing the value of nature' in June 2011 led to the most recent England biodiversity strategy 'Biodiversity 2020' published in 2011 which saw a shift in the approach to biodiversity action to landscape scale conservation strategies. The work of the Authority is considered an appropriate landscape scale for the purposes of the White Paper.
- Despite this change in emphasis to landscape scale conservation strategies many of the BAPs still provide a valid framework for conservation work within their area. The merits of the BAP process, the review of key habitats and species, the setting of SMART targets and the drawing together of key partners for targeted action, are still considered to be an effective method enabling conservation action. The existing Lea Catchment Nature Improvement Area which itself is a landscape scale partnership will provide an excellent forum for engagement and delivery of the BAP.
- In November 2017 Members approved the commencement of consultation on the draft Lee Valley Regional Park BAP (Paper E/529/17) and in December 2018 Members approved referral of the draft Plan to the Authority (Paper E/599/18).
- The Lee Valley Regional Park Development Framework (PDF) sets out the Park Authority's aspirations for future development and management of the Regional Park. The draft strategic policies acknowledge the importance of the BAP in securing the protection and enhancements of habitats and species throughout the Regional Park.

# LEE VALLEY BIODIVERSITY ACTION PLAN

- The first Lee Valley BAP was adopted in 2000 and identified habitats and species within the Regional Park that would benefit from specific programmes of action to conserve and enhance them. The BAP habitats targeted for action were:
  - wet woodland;
  - standing open water;
  - rivers and streams;
  - floodplain grassland and fen;
  - urban habitats.

# The BAP species were:

- Otter;
- Water Vole;
- Early Marsh Orchid;
- Bittern; and
- Kingfisher.
- 7 The Lee Valley BAP has provided an excellent framework for biodiversity

action drawing in a range of delivery partners. However the Plan needed to be reviewed and the targets reassessed in light of changes in national and regional priorities.

# DRAFT LEE VALLEY REGIONAL PARK BIODIVERSITY ACTION PLAN

- The draft Lee Valley Regional Park BAP targets affect all land within the Lee Valley Regional Park Authority boundary and therefore working with partners is key to the delivery of targets and ultimately the success of the Plan.
- 9 Following a review of national targets in relation to the habitats and species of the Regional Park the following key habitats are targeted for action in the current draft:
  - woodland:
  - standing open water;
  - rivers and streams:
  - grassland and fen: and
  - built environment and brownfield.

Some of these habitats have broadened in their scope to encompass all the habitats of note within the Regional Park and reflect changes in national priorities.

The following key species have been targeted for action:

- Otter:
- Water Vole:
- Early Marsh Orchid;
- Bittern:
- Kingfisher;
- Bats:
- Creeping Marshwort\*;
- Invasive non-native species\*;
- Barbel\*.

Three new species action plans have been included (noted with an asterix above); these reflect either new species identified since the launch of the previous BAP or species that following review are now regarded as additional priorities.

The work on delivery of the Habitat Action Plans will provide benefits to a range of species, providing a more robust and inter-connected habitat across the Regional Park which is fundamental to the success of the Plan. The delivery of the Species Action Plans will target very specific work requirements of key species, these species are also an excellent tool for community awareness and engagement.

- 10 For each habitat or species action plan highlighted in the Lee Valley BAP a suite of SMART targets will be drawn up over the coming year to deliver the aims and objectives set out in the draft BAP. These will be drawn up in collaboration with key stakeholders who will also assist in their delivery.
- 11 Engagement and awareness raising with landowners, partners and the general

public is key to the success of the BAP. The BAP document will be publicly accessible on the Authority's website and progress on the targets will be reported annually and made available on the website. There will be an on-going series of events taking place to highlight the BAP and the wildlife of the Regional Park.

# DRAFT LEE VALLEY REGIONAL PARK BIODIVERSITY ACTION PLAN CONSULTATION

12 The public consultation produced 278 individual comments from 33 organisations and individuals. Following a review of these comments, the draft document has been revised. The revisions have not made substantive changes to the draft approved for consultation. A copy of the revised document and the consultation responses are appended to this report at A and B (electronic copy only).

# **ENVIRONMENTAL IMPLICATIONS**

13 There are no specific environmental implications arising from this report. Work carried out through the delivery of the proposed Lee Valley Regional Park BAP will enhance the biodiversity value, appreciation and understanding of the key habitats and species within the Regional Park.

# **FINANCIAL IMPLICATIONS**

- 14 There are no specific financial implications arising from this report. It is anticipated that the allocated annual BAP capital budget of £50K will enable the delivery of many of the BAP targets.
- 15 It is anticipated that any additional funding could be sought through the planning system; for example through S106 or Community Infrastructure Levy or grant applications as necessary.

# **HUMAN RESOURCE IMPLICATIONS**

16 If approved, delivery of the BAP will be co-ordinated by existing staff in the Conservation Team.

# **LEGAL IMPLICATIONS**

17 The Regional Park Authority has a statutory duty for Nature Conservation. During the last 51 years this duty is reflected in the work of many of the Authority's teams.

# **RISK MANAGEMENT IMPLICATIONS**

18 There are no risk management implications arising from this report.

# **EQUALITY IMPLICATIONS**

19 There are no equality implications arising from this report.

Author: Cath Patrick, 01992 709 882, cpatrick@leevalleypark.org.uk

# **BACKGROUND REPORTS**

None

# **PREVIOUS COMMITTEE REPORTS**

Authority	3259	A Biodiversity Action Plan for the Lee Valley Regional Park	21 January 1999
Authority	3479	Biodiversity Action Plan – Progress Report	12 July 2001
Authority	3530	A Biodiversity Action Plan for the Lee Valley Regional Park: Progress report for 2001 – 2002	11 April 2002
Authority	3618	A Biodiversity Action Plan for the Lee Valley Regional Park: Progress report for 2002 – 2003	15 May 2003
Authority	3730	A Biodiversity Action Plan for the Lee Valley Regional Park: Progress report for 2003 – 2004, programme for 2004 – 2005	27 May 2004
Authority	3807	A Biodiversity Action Plan for the Lee Valley Regional Park: Progress report for 2004 – 2005, programme for 2006 – 2007	26 May 2005
Authority	3865	Lee Valley Biodiversity Action Plan: 2006/07	20 April 2006
Authority	A/3916/07	Lee Valley Biodiversity Action Plan: 2007/08	22 February 2007
Authority	A/3987/08	Lee Valley Biodiversity Action Plan: 2008/09	22 May 2008
Executive Committee	E/529/17	Lee Valley Biodiversity Action Plan	23 November 2017
Executive Committee	E/599/18	Adoption of the Lee Valley Regional Park Biodiversity Action Plan	13 December 2018

# **APPENDICES ATTACHED**

Appendix A Draft Lee Valley Regional Park Biodiversity Action Plan (available on the Authority's website only)

Appendix B Responses to consultation (available on the Authority's website only)

# LIST OF ABBREVIATIONS

BAP Biodiversity Action Plan PDF Park Development Framework

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Lee Valley Regional Park Authority

LEE VALLEY REGIONAL PARK AUTHORITY

**AUTHORITY MEETING** 

17 JANUARY 2019 AT 14:00

Agenda Item No:

7

**Report No:** 

A/4265/19

# HUMAN RESOURCES POLICY UPDATE – EQUAL OPPORTUNITES POLICY

Presented by the Director of Finance and Resources

# **SUMMARY**

The Authority has a register of policies that ensure the organisation works efficiently and consistently towards delivering its Business Strategy. These policies are reviewed to ensure they are relevant and up to date with legislation and best practice.

The purpose of this report is to seek Member approval for a revised Equal Opportunities Policy, which was considered and approved for recommendation to Authority by the Executive Committee in January 2019 (Paper E/606/19).

# RECOMMENDATION

Members Approve:

(1) the revised Equal Opportunities Policy as set out at Appendix A to Paper E/606/19 attached at Annex A to this report.

# **BACKGROUND**

- 1 There are a number of Human Resource policies and these are currently being updated and will be presented to Members for consideration and approval as and when they are reviewed.
- 2 It should be noted that the Authority implements legislative changes from the date they are introduced; and there may be a time lag between this and the relevant policies being updated.

# **EQUAL OPPORTUNITIES POLICY**

- The Executive Committee approved for recommendation to Authority a revised Equal Opportunities Policy at its meeting in January 2019 (Paper E/606/19) and is attached at Annex A to this report for Members' consideration and approval.
- 4 Any environmental, financial, human resource, legal and risk management implications are covered within Paper E/606/19 attached as Annex A to this report.

Author: Victoria Yates, 01992 709 915, vyates@vibrantpartnerships.co.uk

# **PREVIOUS COMMITTEE REPORT**

Exec E/606/19

HR Policy Update -

17 January 2019

**Equal Opportunities Policy** 

# **ANNEX ATTACHED**

Annex A

Paper E/606/19

Lee Valley Regional Park Authority Agenda Item No:

# LEE VALLEY REGIONAL PARK AUTHORITY

**EXECUTIVE COMMITTEE** 

Report No:

E/606/19

17 JANUARY 2019 AT 11:00

# HUMAN RESOURCES POLICY UPDATE – EQUAL OPPORTUNITIES POLICY

Presented by the Director of Finance & Resources

# **EXECUTIVE SUMMARY**

The purpose of this report is to seek Member approval for the revised Equal Opportunities Policy that has been updated as part of a review of all the Authority's existing Human Resources policies. The policies have been updated to take account of legislative changes, best practice and the Authority's business objectives.

# RECOMMENDATION

Members Recommend to Authority:

(1) the Equal Opportunities Policy attached at Appendix A to this report.

# **BACKGROUND**

- The Authority has a register of policies that ensure the organisation works efficiently and consistently towards delivering its Business Strategy. These policies are reviewed to ensure they are relevant and up to date with legislation and best practice.
- There are a number of Human Resources policies and these are currently being updated and will be presented to Members for consideration and approval as and when they are reviewed.
- It should be noted that the Authority implements legislative changes from the date they are introduced; and there may be a time lag between this and the relevant policies being updated.

# **EQUAL OPPORTUNITIES POLICY**

- A draft of the Equal Opportunities Policy is attached at Appendix A of this report for Members' consideration and approval.
- The Equal Opportunities Policy procedure is to set out the principles and practices that the Authority will adopt to meet with its legal obligations and its commitment to treat employees, workers, casuals and applicants fairly.

- The Equality Act 2010 legally protects people from discrimination in the workplace and in wider society. The aim of the Equality Act is to improve equal job opportunities and fairness for employees and job applicants and organisations should have policies in place to prevent discrimination.
- 7 The aim of the proposed policy is to ensure that the Authority complies with the relevant legislation.
- 8 The main changes to this policy are detailed below:
  - reference to the Equality Act 2010 and the types of discrimination;
  - · now includes expected standards for employees;
  - refers to the Authority's Grievance Policy/procedure and Whistleblowing Policy;
  - refers to training as there is now an Equality & Diversity eLearning module;
     and
  - includes a flowchart for ease of use.

# **ENVIRONMENTAL IMPLICATIONS**

9 There are no environmental implications arising directly from the recommendations in this report.

# **FINANCIAL IMPLICATIONS**

There are no financial implications arising directly from the recommendations in this report.

# **HUMAN RESOURCE IMPLICATIONS**

11 The new policy will be communicated to all staff and the Authority will ensure that managers are adequately trained to implement the procedures in accordance with this policy.

# **LEGAL IMPLICATIONS**

12 The legal implications are set out in the body of this report.

# **RISK MANAGEMENT IMPLICATIONS**

13 There are no risk management implications arising directly from the recommendations in this report.

# **EQUALITY IMPLICATIONS**

14 The equality implications are set out in the body of this report.

Author: Victoria Yates, 01992 709 915, vyates@vibrantpartnerships.co.uk

# **APPENDIX ATTACHED**

Appendix A

**Equal Opportunities Policy** 



# Introduction

The Equal Opportunities procedure is to set out the principles and practices that the Authority will adopt to meet with its legal obligations and its commitment to treat employees, workers, casuals and job applicants fairly. The procedure will show:

- the Authority's commitment to its employees to treat them equally, fairly and with transparency at all times
- the Authority's commitment to recruit applicants without bias, pre-judgement or at an unfair advantage
- the Authority's expectations of all employees
- guidelines and information for employees relating to equality and signposting to further information about equal opportunities
- what will happen if employees don't comply with rules about equal opportunities

# The Equality Act 2010

The Equality Act 2010 legally protects people from discrimination in the workplace and in wider society. It replaced previous anti-discrimination laws with a single Act, making the law easier to understand and strengthening protection in some situations. It sets out the different ways in which it's unlawful to treat someone.

Fairness in the workplace is a vital part of a successful business and also makes good business sense in running and developing an organisation. The aim of the Equality Act is to improve equal job opportunities and fairness for employees and job applicants. Organisations should have policies in place to prevent discrimination. Under the Act, it is unlawful to discriminate against people at work because of nine areas termed in the legislation as protected characteristics:

- Age
- Disability
- Gender Reassignment
- Marriage and Civil Partnerships
- Pregnancy and Maternity
- Race
- Religion and Belief
- Sex
- Sexual Orientation



# Responsibilities

All employees are responsible for their own actions and should act as role models for others during their employment with the Authority. All employees should act professionally, with consideration for others and in a fair and transparent manner when carrying out duties on behalf of the Authority.

Human Resources are responsible for ensuring all employees receive adequate training on equal opportunities.

# Detail

This policy covers the following points:

Responsibilities	.1
Detail	.1
Introduction	
The Equality Act 2010	
Types of Discrimination	.3
Equality at Work	
Expected Standards	4
Monitoring	4
Reporting and Complaints	5
Training and Awareness	
Review	
Internal Forms	6
Sources of Information	6
Flow Chart	7



# **Types of Discrimination**

# **Direct Discrimination**

This is where someone is treated differently and less favourably because of a protected characteristic.

# **Indirect Discrimination**

Where a workplace rule, practice or procedure is applied to all employees, but disadvantages a person for a reason linked to a protected characteristic.

# **Discrimination by Association**

Where treating someone 'less favourably' because of their association with someone linked to a protected characteristic.

# **Perception Discrimination**

Where treating someone 'less favourably' because of a perceived protected characteristic.

# **Victimisation**

Where treating someone unfairly because they have made or supported a complaint about someone with a protected characteristic.

# **Bullying and Harassment**

When unwanted conduct from one employee to another causes a distressing, humiliating or offensive environment for that person.

# **Equality at Work**

The Authority has many policies and procedures that apply fair and objectively justified criteria to ensure equality is maintained throughout a process. In all circumstances, all possible steps should be taken in order maintain equality, fairness and transparency to ensure that the Applicant does not suffer from any disadvantage in the recruitment process.

The Authority will ensure that equality, fairness and transparency for employees are applied to all employment areas including but not exhausted to:

- Employment terms and conditions
- Flexible Working
- Health & Safety
- Learning & Development and training
- Maternity, Paternity and Shared Parental Leave
- Pay and benefits



- Procurement
- Promotion and transfer opportunities
- Recruitment
- Redundancy
- Dismissal

# **Expected Standards**

The Authority expects all employees to conduct themselves in a professional and considerate manner at all times. The Authority will not tolerate behaviour such as:

- making threats
- physical violence
- shouting (in an unprofessional, aggressive or threatening manner)
- swearing at others
- persistent rudeness
- isolating, ignoring or refusing to work with certain people
- telling offensive jokes or name calling (in any format)
- displaying offensive material such as pornography or sexist / racist cartoons, or the distribution of such material via email/ text message or any other format including social media
- any other forms of harassment or victimisation

Failing to meet the expectations set by the Authority will be considered unacceptable and will be dealt with in line with the Authority's Disciplinary procedure. Employees are responsible for, and must take ownership of their actions. Employees must understand that what they believe to be an innocent act or comment may have caused offence to others.

# **Monitoring**

The Authority will maintain and review the employment records of all employees in order to monitor the progress of this procedure in line with GDPR requirements. Monitoring may involve:

- The collection and classification of information regarding the race in terms of ethnic/national origin and sex of all applications and current employees
- The examination by ethnic/national origin and sex of the distribution of employees and the success rate of the applicants; and
- Recording recruitment, training and promotional records of all employees, the decisions reached and the reason for those decisions.

The results of any monitoring will be reviewed at regular intervals to assess the effectiveness of the implementation of this policy. Consideration will be given, if



necessary, to adjusting this policy to afford greater equality of opportunities to all applicants and employees.

# **Reporting and Complaints**

The Authority will treat any complaints seriously and will take action where appropriate. Employees that believe they been treated unfairly in any way should raise their issue(s) in line with the Authority's Grievance or Whistleblowing procedures. The Authority will investigate any complaints in line with the Authority's Disciplinary procedure. The Authority may also monitor the number and outcomes of complaints raised in any period of time in order to monitor the performance of the Equal Opportunities procedure and the Authority's commitment to equal opportunities in the workplace.

All cases will be dealt with as quickly as possible and treated with the utmost confidence.

Whilst the Authority does not wish to deter employees who wish to make genuine complaints, the Authority believes that vindictive or deliberately false complaints will be viewed just as seriously and will be dealt with under the disciplinary procedure.

# **Training and Awareness**

The Authority will provide appropriate learning and development opportunities to take place to ensure all employees are aware and understand the expectations of them during their employment. This begins during an employee's induction and is continued with ongoing learning from the Authority's e-Learning platform. Learning & Development represents a vital part of the implementation and commitment to Equal Opportunities within the Authority, and the completion of training on Equal Opportunities in the Authority is mandatory.

Individuals that do not show they have understood the Equal Opportunities may be required to complete additional training or recomplete training relating to Equal Opportunities.



# **Review**

September 2021

# **Internal Forms**

- Disciplinary Procedure
- Appeals Procedure
- Grievance Procedure
- Grievance Policy
- Flexible Working Procedure
- Performance and Conduct Policy
- Recruitment Procedure
- Whistleblowing Policy
- Staff Training and Development Procedure
- Maternity Procedure
- Paternity Procedure
- Health and Safety

# **Sources of Information**

- ACAS Equality Act 2010
- ACAS Equality and Discrimination
- Equality & Human Rights Commission
- Equality and Diversity Advisory Service



Flow Chart An individual believes they have not been treated equally. The individual raises the issue with their line manager or a member of The employee/worker chooses The individual should be advised to the HR team not to raise a grievance and raise their issue with CRM. continues with the situation. The individual is advised the options available to them. No Is the Is the Does the employee individual an employee Yes individual an raise a grievance? or worker? applicant? Yes The complaint should be investigated by an independent person to the The individual's complaint is interview / shortlisting panel. Any logged with CRM and dealt investigation should be completed in with as quickly as possible. line with the process outlined in the Authority's Disciplinary Procedure. Disciplinary Procedure The grievance should be dealt with in line with the Authority's Grievance procedure is the complaint No upheld? Grievance Procedure The individual is notified in writing Yes of the outcome to their complaint. The individual is notified in writing of the outcome to their complaint. The Authority's Disciplinary procedure should be continued based on the findings of the investigation. Disciplinary Procedure

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